

# sigma

Natural catastrophes in 2023: gearing up for today's and tomorrow's weather risks

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# Executive summary

We expect that insured losses from natural catastrophes, which were USD 108 billion in 2023, will continue to grow by 5–7% annually.

The earthquake in Turkey and Syria was the costliest event in terms of economic and insured losses, yet roughly 90% of the economic losses were uninsured.

Last year's global insured losses were driven by high event occurrence, in particular of medium-severity events.

Severe convective storm-related insured losses were USD 64 billion, a new high.

Of all SCS, hail storms inflict the most property damage.

Adaptation, insurance and mitigation: three necessities to make natural catastrophe insurance more affordable.

In what was the hottest year on record, natural disasters resulted in insured losses of USD 108 billion in 2023. Indicative of what has become a new norm, the insured losses surpassed USD 100 billion for the fourth consecutive year. We forecast that annual insured losses will grow by 5–7% over the long term, a call much in line with actual loss increases over the last 30 years. Several factors suggest losses will continue to rise: property exposures continue to grow, especially in areas of already high-value concentrations. Exposure growth also tends to be focused in areas of higher catastrophe risk such as flood plains or on coastlines. So far, the impact of changing climates has been small. However, we expect that the contribution from severe weather and other events will likely rise. By extrapolating the aforementioned long-term growth trend, we estimate that today's insured losses could double in 10 years.

Last year, economic losses from natural catastrophes reached USD 280 billion, meaning that 62% of the global losses were uninsured. The earthquake in Turkey and Syria was the biggest catastrophe-related humanitarian event, claiming around 58 000 lives. It was also the costliest event for the industry, with insured losses estimated at USD 6.2 billion. In this case, the quake struck areas of low insurance penetration and roughly 90% of the economic losses were not covered, an even more dramatic reminder of the protection gaps that many people across the world face.

That this earthquake was the largest insured loss event of 2023 highlights the great variability of possible outcomes. In previous years, the total insured loss was driven by a few, but large, catastrophes that resulted in losses many multiples higher. In 2023, absent a peak event like Hurricane lan in 2022 that wreaked losses of more than USD 60 billion, the main driver behind the accumulation of insured losses was event frequency. There were 142 insured-loss inducing catastrophes in 2023, a new record. Most were of medium severity, which we define as events resulting in losses of USD 1–5 billion. The number of such events has on average grown by 7.5% each year since 1994, almost double the 3.9% increase of all catastrophes.

Medium-severity events include severe convective storms (SCS), which last year resulted in insured losses of an estimated USD 64 billion, a new high. After tropical cyclones, SCS have become the second largest loss-making peril. As with other perils, rising exposures due to economic and population growth, and urbanisation are the main forces driving SCS losses higher. We estimate they account for around a third of the annual growth in SCS-related insured losses seen in the US over the last 15 years.

Another driver of rising losses are changes in vulnerabilities. For example, hail is by far the main loss-making culprit of SCS. And aging roof tops, which increasingly host (glass) solar power system installations, a main victim. Specific events last year, such as a series of SCS in Italy in July, set a new record in terms of insured losses ever experienced in a country/region. These signal that it may be time to update loss-potential and return-period assumptions. They also confirm the importance of detailed exposure data to better track value concentrations. For instance, for some countries like Italy, the lack of such data has hindered SCS-risk modelling capabilities.

Over the last 30 years, we estimate that natural catastrophe insured losses have grown by 3 percentage points more annually than the global economy (in inflation adjusted terms). Insurance market functioning requires that premiums be commensurate with the underlying risk, but as losses continue to grow, higher rates alone will not suffice. The first step to cutting losses is to reduce the loss potential through adaptation measures like enforcing building codes, building flood control infrastructure and discouraging settlement in areas prone to natural perils. Yet in the face of climate change, adaptation and insurance can only go so far. Mitigation of greenhouse gas emissions is also essential to counter the build-up of physical risks. Property owners, regulators, supervisors and the insurance industry all have a role to play. As do governments, by investing in resilient infrastructure and incentivising uptake of adaption measures.

# Key takeaways



\*\*Normalised = economic losses are adjusted for both inflation and real GDP growth effects for the period 1984–2023. For more details on definitions and methodology, see appendix. \*\*\*Global catastrophe gap = natural and man-made disasters. Source: Swiss Re Institute

#### Learnings from key events of 2023



Note: costliest = highest insured loss (in inflation-adjusted terms) from a natural catastrophe event on sigma records. Source: Swiss Re Institute

#### Separating annual variability from long-term trend

Actual loss outcomes fluctuate greatly year-on-year, with fluctuations mostly due to natural variability. To put the 2023 loss experience into perspective, we present the deviation of annual insured losses from the long-term trend. In real terms, the year's global natural catastrophe insured losses were US 10 billion below the trend amount (USD 118 billion). In 2021 and 2022, actual losses exceeded trend by USD 21 and 22 billion, respectively. The deviation of actual from trend in any one year can be significant. Actual losses can be lower than trend, especially in years in which no outlier peak-loss events occur. This was the case last year as no major hurricane event occurred, and with the insured losses from the earthquake in Turkey low on account of the low insurance penetration in the affected regions. Last year's tropical cyclone losses were about 65% below the trend estimate, overcompensating for the 54% above-trend losses from severe convective storms (SCS). Overall, natural catastrophe losses aggregated out at 8% below trend in 2023.



#### Growth in annual insured losses from SCS mostly due to macroeconomic factors

In 2023, global insured losses from SCS accumulated to more than USD 60 billion, a record high, continuing a trend in evidence over many years. As per usual, most of the losses (85%) originated in the US. However, insured losses are currently growing faster in Europe than in the US, and have topped USD 5 billion in each of the last three years. This warrants and has prompted better monitoring of SCS in Europe than in previous years. Separating out the different contributors to SCS losses in the US shows that, after adjusting for general inflation, increased exposure values due to economic and population growth, urbanisation and wealth accumulation, are the main driver of the losses. Cost increases in the construction sector specifically are another factor driving losses. Climate change effects also factor, but there are still many uncertainties around the assoicated losses.



#### Managing today's and tomorrow's weather risks

The pace of growth of global insured losses from natural catastrophes greatly exceeds the rate of economic growth. The fast-evolving risk landscape and rising natural catastrophe costs are a challenge for insurers and insureds alike. Such challenges to affordability for customers and viability for insurers could undermine prior improvements in insurance resilience in advanced markets. Climate change will translate into variations in the frequency and severity of some natural hazards, bringing higher economic losses for certain perils in some regions in the world. Three things are needed to better deal with the losses of today and to prepare for the weather risks of tomorrow: adaptation, insurance and mitigation. This involves action across a range of agents including property owners, governments, regulators, supervisors and the insurance industry. The task is to counter hazard intensification through mitigating climate change, and to minimise exposure and vulnerability to hazards with more loss reduction, prevention and adaptation actions.

		Focus in risk equation/chain		Primary stakeholder(s)				
Main objective	Measures	Risk reduction: hazard intensification	Risk reduction: exposure and/or vulnerability	Risk transfer: private sector insurance	Public sector	Private sector	Insurance industry	Actions
Mitigating climate change	Reducing GHG emissions	~			~	~		<ul> <li>Governments are in the lead to drive reductions in GHG emissions at scale, which requires every area of the economy to decarbonize.</li> <li>Significant public and private investment is required. Mobilising private sector investment requires additional government support in the form of policies that create incentives and lower investment barriers.</li> <li>The re/insurance industry can support by investing in mitigation actions as a long-term investor and/or can additionally catalyse investment by underwriting climate-positive projects and sharing risk knowledge.</li> </ul>
Climate change adaptation	Increase uptake of latest building codes and expand standards		~		~	~	~	<ul> <li>Governments and regulators set the fundamental rules and incentives for lowering loss potential through building codes and zoning.</li> <li>Governments also hold the primary role in planning, sponsoring/financing</li> </ul>
	Renovate, modernise or retrofit existing buildings		~		~	~	~	<ul> <li>and maintaining resilient public infrastructure.</li> <li>Governments can provide incentives to relocate from high-risk areas after a disaster.</li> <li>Supervisors can inform and encourage consumers to invest in risk</li> </ul>
	Zoning; changes in land use		$\checkmark$		~			<ul> <li>prevention measures and incentivise transparent risk-based pricing by insurers.</li> <li>Insurers can encourage risk reduction through price signals and underwriting standards.</li> </ul>
	Adequate infrastructure and early warning systems		~		~			<ul> <li>Mobilisation of private finance for climate change adaptation more broadly requires enabling government support in the form of policies that create incentives and lower investment barriers.</li> </ul>
Managing residual risk	Improved and forward- looking risk assessment			~			~	The insurance industry needs to grow its capacity and capital base in line with the rapidly growing risk exposures, while delivering adequate returns to shareholders.
	Growth of non-life insurance industry capital			~			~	<ul> <li>Additionally, the insurance industry contributes by innovating risk assessment and increasing risk awareness.</li> </ul>

Source: Swiss Re Institute

# Year in review: reaffirming outlook trends

The global economic cost of natural catastrophes reached an estimated USD 280 billion in 2023, of which around USD 108 billion (38%) was covered by insurance. Annual insured losses of more than USD 100 billion have become the norm, and we expect the trend of a 5–7% increase in insured losses (in real terms) to continue. In what was the hottest year on record, there were 142 loss-inducing natural disaster events (as per the *sigma* threshold) in 2023, the most in a single year. Even without occurrence of an outlier peak-loss making event, the combined insured losses from 31 medium-severity disasters (ie, events resulting in losses of USD 1–5 billion), accounted for most of the full-year total for all perils. The medium-severity category is the fastest growing, both in terms of frequency of events (on average up 7.5% annually over the last 30 years) and insured loss totals (up 7.1%).

#### Annual insured losses exceed USD 100 billion, again

A devastating earthquake, severe convective storms (SCS) and large-scale urban floods were the main events driving global insured losses from natural disasters of USD 108 billion in 2023. Though less than the USD 133 billion (inflation-adjusted) of 2022, the losses were above the previous 5- and 10-year averages of USD 105 billion and USD 89 billion, respectively. 2023 was the fourth year in row in which insured losses breached the USD 100 billion mark, and the sixth time in the last seven years (see Figure 1). Even so, roughly 62% of last year's total catastrophe losses were uninsured, with global economic losses of USD 280 billion outstripping insurance claims. Some of last year's biggest disasters hit areas of relatively low insurance penetration, providing yet another reminder of the large protection gaps that exist in many regions across the world.



Figure 1 Global natural catastrophe insured losses (USD bn, 2023 prices)

Insured losses from natural disasters in 2023 were USD 108 billion, above recent-

year averages.

The earthquake disaster in Turkey and Syria was the biggest natural catastrophe-related humanitarian event of the year.

The most destructive natural catastrophe of the year was the earthquake in southern and central Turkey in February, which resulted in the collapse of buildings in many cities and towns across the affected region. A first 7.8-magnitude (Mw) shock was the strongest earthquake to hit Turkey since the Erzincan earthquake in 1939, and was followed nine hours later by a Mw 7.5 aftershock some 100 km northwards.<sup>1</sup> The combined effects of the shocks were felt in most of Turkey and in northwestern Syria. Close to 58 000 people lost their lives or were reported missing, the most since the quake in Haiti in 2010. The 2023 Turkey earthquake is the sixth deadliest natural disaster of all types on *sigma* records (ie, since 1970).

<sup>1</sup> Global Rapid Post-Disaster Damage Estimation (GRADE) Report, The World Bank, 2023.

With estimated insured losses of USD 6.2 billion, the earthquake was also the costliest It was also the costliest insurance event of the year, even though roughly 90% of the disaster for the global insurance industry in 2023, and the biggest insured loss event in damage was uninsured. Turkey ever. Even so, the economic losses reached USD 58 billion, meaning that roughly 90% of these were uninsured. The quake struck an area of low insurance penetration, and the experience is a strong reminder of the large protection gaps that exist in the many regions of the world. More broadly, over the last decade, annual insured losses from earthquakes have been below previous 10-year averages. The last 10-year belowtrend loss experience should not be taken as a sign of things to come. Earthquakes have very long tail risk and when they hit areas of higher insurance penetration, the resulting losses can be outlier peak events for the industry. Such as, for instance, the 2011 Tohoku earthquake in Japan and the 2010–2011 Christchurch earthquake sequence in New Zealand, with total insured losses of USD 47 billion and USD 36 billion, respectively. Many events set new local loss records last year, flagging that previous expectations Many local loss records were set in 2023. around potential losses should be updated. The events included the floods in Auckland in January and a series of SCS in Italy in July. The wildfires in Hawaii resulted in the biggest insured loss ever seen in the state, and occurred in a region previously considered to be one of low catastrophe risk. Hurricane Otis in Mexico in October, meanwhile presented a near worst-case scenario of severe weather in an area of high exposure: the category 5 hurricane hit Acapulco, a city of more than 1 million people. These examples provide a stark reminder that records of historic insured losses alone should not be relied on as a guide for current and future catastrophe losses. Of all perils, SCS caused most insured losses in 2023: USD 64 billion, near double the Severe convective storms accounted for most of the global insured losses. previous 5- and 10-year averages (see Figure 2). Most SCS losses were in the US, but other countries were also hit, notably (northern) Italy where storms with giant hail stones wreaked insured damages of USD 5.5 billion.

Figure 2

Global insured losses from natural catastrophes in 2023 and previous year averages (USD bn, 2023 prices)



After tropical cyclones, SCS have become the main loss-making peril.

Over time, SCS have become established as the second largest loss-making peril after tropical cyclones (TC). In 2014–2023, on an inflation-adjusted basis, on average SCS accounted for more than 32% of total annual insured losses from natural disasters, a marked step-up from the preceding decades. TC remain the dominant peril, contributing 38% of the insured losses in the last decade, and 37% over a 40-year period (see Figure 3). Their combined share increased from around 60% in 1980s to 70% in the past decade. The share of cyclone losses is much more volatile and can ramp up when just one peak-loss event, like Hurricane Katrina (in 2005, insured losses of USD 102 billion, inflation adjusted) or Hurricane Ian (2022, USD 62 billion), occurs.

Large floods in urban areas across the world pushed inundation-related losses to USD 13 billion in 2023.

In 2023, flood events across the world resulted in insured losses of USD 14 billion, above the 5- and 10-year averages of USD 10 billion and USD 9 billion, respectively. There were big floods in New Zealand, Hong Kong, India, Italy, Greece and Slovenia, among others. The floods mirrored the experience in Australia and South Africa in 2022, and Germany in 2021, when heavy rainfalls hit areas of high exposure.



#### Figure 3

Losses from wildfires were below the 10-year average, despite the record loss-making fire event in Hawaii.

2023 was the hottest year on record with the mid-year shift from La Niña to El Niño conditions and global warming pushing temperatures higher.<sup>2</sup> On about a third of all days in 2023, the average global temperature was at least 1.5°C higher than preindustrial levels. There were heatwaves across the northern hemisphere, fueling wildfires in Europe, Canada and Hawaii. The fires in Canada were most severe in terms of the amount of land burned, but the flames did not reach major towns or industrial centres. Globally, wildfire-related losses were below the 10-year annual average, but that does not diminish the ever-present threat of fire in North America, Australia and other parts of the world. Losses are likely to grow in the coming years as human settlement increasingly encroaches on areas of wild-urban interface, and as temperatures continue to rise, potentially exacerbating the risk that wildfires present.

#### Event frequency the main driver of 2023 losses

There were 142 insured-loss inducing natural catastrophes in 2023 (out of a total 218 catastrophe events), the most ever in a single year. In the absense of an outlier peak lossmaking event like Hurricane Ian in 2022,<sup>3</sup> the frequency of events was the main driver of the full-year insured loss total. As Figure 4 shows, the insured loss from the Turkey earthquake fell well short of losses inflicted by peak-loss events in previous years.

<sup>3</sup> Economic Insights 29/2022, Hurricane Ian to add pressure in an already hardening re/insurance market, Swiss Re Institute, 2022

There were no peak loss-making catastrophe events in 2023...

<sup>&</sup>lt;sup>2</sup> WMO confirms that 2023 smashes global temperature record, World Meteorological Organization, 12 January 2024.



#### Figure 4

Total annual insured losses and biggest loss event each year, 1994–2023 (USD bn, 2023 prices); and total number of events/year.

...but even without, global insured losses from 142 separate events, the highest ever, topped USD 100 billion.

The frequency of mid-severity events is growing fastest.

#### Medium-severity events, in particular SCS, contribute most to losses

Absent an outlier peak-loss event, the global insured losses from all natural disasters last year nevertheless exceeded USD 100 billion. When the industry last experienced a dearth of peak loss events (2013 to 2016), annual insured losses (inflation adjusted) were well below this mark. The occurrence of many medium-sized disasters, which we define as events resulting in insured losses of between USD 1-5 billion, contributed most to the loss accumulation over the year. There were at least 30 such events in 2023, many more than the previous 10-year average (17). Of those, 21 were SCS, a new high and more than double the average of each of the previous 10 years (ie, 8).

On average, since 1994 the number of medium-sized events each year has grown by 7.5%, almost double the 3.9% increase in total number of catastrophes (see Figure 5). The number of "high-severity" loss events (ie, resulting in inflation-adjusted insured losses of USD 5 billion and above) has grown least in the same period. This could be because, as history shows, these events have been occurring less frequently, and in some years, not at all. However, since 2016 there has been at least one such event each year, and at most four, which could be a signal of trend development. The number of lowseverity events, (ie, resulting in insured losses of less than USD 1 billion), meanwhile, has grown by 3.5% annually over the last 30 years.

#### Figure 5



...and so too are their accumulated losses.

With the number of medium-sized events growing fast, so too have their associated insured losses, up 7.1% annually since 1994 (inflation-adjusted, see Figure 6). This is above the 5.9% average annual growth rate of insured losses inflicted by all natural perils over same period.<sup>4</sup> Of the medium-sized category, insured losses from SCS have grown most, by 9.7% annually. Insured losses from the low- and the high-severity categories have grown more slowly. However, for the former the level of confidence around trend may be lower due to insufficient monitoring and reporting. And for the latter, the rarity of high-severity event occurrence instead and wide dispersion in loss outcomes (eg, in recent years ranging from USD 6 billion (last year's earthquake in Turkey) to USD 60 billion (Hurricane lan in 2022)), makes it harder to discern a trend.



<sup>4</sup> The growth rates are estimated using the parameters of an exponential trend, which is the best fitting trend line for the data. Similar methodology is adopted for estimating all growth rate numbers except for which otherwise is stated.

Economic growth-related factors have been the main driver of rising losses.

Rising number of urban areas targets increases the losses of small-scale events such as SCS.

Despite being above average, the loss experience of 2023 was below trend.

The trend for annual insured losses exceeded USD 100 billion in 2021 and 2022. Losses will continue to grow. Changing risk landscapes due to economic and population growth, and urbanisation deliver more wealth and more physical assets that need insuring.<sup>5</sup> These are the main reasons that insured losses from catastrophes have been on an upward trend for many years. Inflation pressures, including in construction costs, add to exposure values.<sup>6</sup> In addition, changes in vulnerability and occurrence of more frequent and intense weather events in terms of physical force, can compound loss outcomes.

Socio-economic patterns like urban sprawl and densification of existing conurbations have likely contributed to the rising losses from mid-sized events, SCS in particular, which are often smaller in scale (see *US SCS loss trends and their reasons* in Chapter 2). Also, hazards are becoming more intense, resulting in larger losses when striking urban centres that are expanding (in terms of geographical area) or becoming more property-dense than previously would have been the case. As a result, historic loss records are not representative of the full-loss potential that is present today. They cannot/do not foretell, for example, significant losses in areas that have not suffered sizeable losses in the past, as in the 2023 cases of the SCS in Italy, floods in Auckland and wildfires in Hawaii.

#### Separating annual variability from long-term trend

In 2023, global insured losses from natural catastrophes were above both the previous five (though only marginally) and 10-year averages (+21% compared to USD 89 billion). Despite being above average, the loss experience was not exceptional. Notwithstanding the tragic loss of life and livelihoods that some of the major disastrous events caused in many regions, the insurance industry did not endure any peak-loss event, the reason why the outcome was below trend.

Figure 7 shows that actual insured losses (in real terms) have been rising sharply over the last 30 years, and have largely been at or above trend since 2017 (with the exception of 2019), after a period of subdued loss outcomes from 2013–2016. The average annual growth rate of global insured losses since 1994 was 5.9% in real terms,<sup>7</sup> and the historical trend exceeded USD 100 billion for the first time in 2021. We expect the growth trend to continue at an average annual rate of 5-7% in real terms.



- <sup>5</sup> See sigma 2/2022, Natural catastrophes in 2021–Focus flood: building resilience against a rapidly growing risk, Swiss Re Institute.
- <sup>6</sup> See sigma 1/2023, Natural catastrophes and inflation in 2022: a perfect storm, calling for continued underwriting discipline, Swiss Re Institute.
- <sup>7</sup> The 30-year historical trend is estimated using the parameters of an exponential trend, which is the best fitting trend line for the data.

Actual losses in 2023 were below trend, on account of well below trend TC losses.

Actual loss outcomes fluctuate greatly year-on-year, with random fluctuations mostly due to natural variability. To put the year's loss experience into perspective, we present it in terms of its deviation from the long-term trend (see Figure 8). Last year's global natural catastrophe insured losses were US 10 billion (8%) below the trend amount (USD 118 billion). In 2021 and 2022, actual losses exceeded trend by USD 21 and 22 billion, respectively, in real terms. The deviations of actual from trend values in any one year can be significant. Actual losses can be lower than trend, especially in years in which no outlier peak-loss events occur. This is what happened in 2023 with no major hurricane, and with the insured losses from the earthquake in Turkey low on account of the low insurance penetration in the affected regions. Last year's TC losses were about 65% below the trend estimate, overcompensating for the 54% above-trend SCS losses.

#### Figure 8

Deviation of global natural catastrophe, TC and SCS insured losses from respective from long-term (30-year) trends



On aggregate, TC losses are significantly more volatile than SCS, and drive huge deviations of total losses from trend.

The re/insurance industry needs to match the strong growth in risk.

When low-frequency high-severity events such as major cyclones or earthquakes do occur, particularly in regions of high economic exposure, actual losses can be much higher than the long-term trend. Those years, as in the case of 2005, 2011 and 2017, are outlier peak-loss years, and drive similar deviations of total global catastrophe losses. For TC, the infrequent above-trend outliers are much more severe than the more frequent deviations to the downside. Such as in 2017, when hurricanes Harvey, Irma and Maria (HIM) pushed global natural disaster losses to USD 180 billion (inflation adjusted), 116% higher than trend. The USD 118 billion loss total (inflation adjusted) from HIM specifically was 584% above TC-trend in that year. The maximum overshoot was in 2005, driven by Hurricane Katrina. Although rare, hurricane risk is a major threat to US coastal business and residents, and a volatile, severity-driven and capital-intensive peak peril for the re/ insurance industry. Losses from frequency-driven SCS perils are less volatile. The deviations in loss outcomes are balanced between up- and downside and therefore offer better diversification.

Irrespective of the annual deviations, losses from TC and SCS account for a large majority of global natural catastrophe insured losses overall. The combined share increased from around 60% in the 1980s to around 70% in the past decade. Losses from both continue to rise, more so than the rate of economic growth. For the purpose of narrowing protection gaps, the rising losses require matching growth of re/insurance capital and capacity (see third chapter *Managing property exposures: risk transfer and reduction*) However, the high volatility of peak perils does not diversify well and absorbs risk capital. The combination of continuous strong growth from SCS and other frequency-driven perils, and the ever-present peak loss potential of TC and earthquake risks can impact industry underwriting performance.

# Spotlight on severe convective storms

Insured losses from severe convective storms (SCS) in 2023 were in excess of USD 60 billion. Most SCS-related losses originate in the US but losses are rising at a faster rate in Europe and other parts of the world than in the US. Hail is the biggest risk, responsible for between 50–80% of all SCS-driven insured losses in any one year. Increased exposures due to economic and population growth, urbanisation and wealth remain the main driver of the rise in SCS-related losses, accounting for around a third of the increase in associated insured losses seen in the US over the last 15 years. Further, there is growing evidence that SCS activity has been increasing in certain regions, although the impact of climate change on SCS events is not yet fully understood. Another factor contributing to losses is vulnerability of exposed assets. The rapid growth of solar power system installations on roof tops is one such expanding vulnerability.

### Insured losses from SCS reached a record SCS is th

SCS is the umbrella term for a range of hazards including tornadic and straight-line winds, and large hailstones. SCS are frequently-observed weather events that develop when warm humid air rises from the surface of the earth into upper layers of the troposphere, leading to the formation of towering clouds, lightning and thunder. Meanwhile parcels of cool air rush to the earth's surface, bringing powerful wind gusts, rain or even hail. In 2023,

What are severe convective storms?

Most SCS are short-lived, of small spatial scale and, relative to other perils, cause little or no damage. But when vertical updrafts inside storm clouds are sufficiently strong, freezing water droplets remain in cold elevations for long enough to grow into what can be large hailstones. These, in turn, can damage buildings, vehicles and crops when they fall to earth. Hail storms are by far the main contributor to insured losses from SCS, around 50–80% annually, according to *sigma* data. Under specific meteorological conditions, multiple thunderstorms may combine to become longer-lived clusters, often associated with squall lines of strong straight-line winds (so-called derechos). In rare cases, notably in the midwest and southern US, thunderstorm cells can merge to rotating super-cells that become tornadoes, with the potential to destroy anything in their path.

global insured losses from SCS accumulated to USD 64 billion, a record high.



The term SCS is used mainly in the context of damage caused by hail, tornadoes and derechos.

From a re/insurance and catastrophe modelling perspective, the term SCS is used mainly in the context of damage caused by hail, tornadoes and derechos, including subsequent water ingress (see Figure 9). The storms can also trigger damage from flooding, but these are usually considered as pluvial flood events rather that SCS. Similarly, insurers typically associate damage from lightning to fire losses rather than SCS.

high in 2023.

SCS are mostly short-lived and small scale. But they can also develop to become events of extreme intensity.

#### 2023: a year of new SCS-loss records

To date, the majority of SCS-related insured losses originates in the US...

In 2023, global insured losses from SCS accumulated to USD 64 billion, comprising more than half the insured losses from all natural catastrophes last year. The outcome continued the trend of increasing losses over the past decades.<sup>8</sup> The majority (around 85%) of the losses originated in the US (see Figure 10).

#### Figure 10

Annual insured losses from SCS per region, (USD bn, 2023 prices), and global trend



...but losses are growing faster in Europe.

However, SCS-related insured losses are growing fastest in Europe, where losses grew above trend for a third consecutive year in 2023 (see Figure 11).

#### Figure 11

Annual insured losses from SCS in Europe (USD bn, 2023 prices), and trend

<sup>8</sup> sigma 1/2021- Natural catastrophes in 2020: secondary perils in the spotlight, but don't forget primary-peril risks, Swiss Re Institute, 30 March 2022.

## The midwest and central US are SCS hotspots.

In the US, all SCS-prone regions suffered similar insured losses last year: about 30% originated in the midwest, 30% in the central US, and 20% in the southeast (see Figure 12). The geographic loss distribution in 2023 was similar to that of the preceding two decades.

#### Figure 12

Regional contribution (in %) to total insured SCS losses in the US, by decade



In the last three years, SCS have resulted in large insured losses in Europe too.

Australia also faces SCS risk, and has experienced large losses.

Macroeconomic factors drive most of the growth in SCS-related insured losses in the US, such as general inflation...

In Europe, insured losses from SCS have topped USD 5 billion in each of the last three years. The events that occurred offer compelling evidence that hail risk in particular is increasing. In 2021, Germany was worst impacted and in 2022, it was France. Then in July last year, Italy experienced the destructive power of hail, when a series of SCS hit the densely populated north of the country. The hail storms caused insured losses of USD 5.5 billion in Italy, the highest ever for a SCS event in Europe on *sigma* records. New records were set from a hazard severity perspective as well, with documented hailstone diameters of up to 16 cm, in one case even 19 cm - the largest ever reported in Europe.<sup>9</sup> The insured losses were a new hail-risk benchmark for Italy, flagging that it is perhaps time to adjust associated risk assessment. The severity of the losses came as a shock to the industry, not least as insurance penetration in the residential sector is still relatively low. Similar to what happened in France in 2022, important processes affecting the evolving weather risk landscape, including rising exposures, may have gone largely unnoticed in recent years, due to limited availability of granular exposure data and accurate SCS/hail risk models.

Australia has also experienced billion-dollar SCS-related insured losses in the recent past, although the losses in 2022 and 2023 were relatively muted. That is no reason to downgrade the risk potential. The hit-or-miss characteristics of SCS can be treacherous, and the hiatus of the past two years could be the calm before the storm.

#### SCS loss trends in the US

To better understand the rising loss trend from SCS in the US, we separate out the individual loss drivers for the period 2008–2023 (see Figure 13). Annual SCS-related insured losses have increased by about 8% per year since 2008 (in nominal terms). In our calculations, inflation shows to have been a prominent factor. Using the US consumer price index reading for the 2008–2023 period, we estimate that 2.2 percentage points (ppt) of the total 8% growth in SCS-related insured losses were due to general inflation. In other words, after adjusting for inflation, insured losses from



#### Figure 13

Annual increase of insured losses from SCS in the US between 2008–2023, total (dark green), by driver (light green)



...as well as societal and behavioural trends, and changes in vulnerability.

Our calculations leave a residual 1.3 ppt of the increase in SCS losses that is not explained by inflation, climate change or changing exposures. This residual can likely be attributed to changes in for example, societal and behavioural trends, and vulnerability, the latter particularly for residential buildings. For instance, residential property claims for SCS-inflicted damage have been increasing faster than insured losses from commercial property and vehicles. In 2023 and 2022, almost 70% of all insured SCS losses in the US originated from residential lines, well above the 60% historical average (see Figure 14). There could be a number of reasons for this. In cases where policyholder advocates are involved in claims filing for residential losses, settlements tend to be higher, though effects vary by region. Also, it could be that there is higher investments in and maintenance of the roofs of commercial-sector buildings. Commercial property includes modern buildings constructed to high code of standards and, as they are often tall, these present less roof area per insured value.

10 sigma 1/2021 op. cit.

<sup>11</sup> "The effects of climate change on hail storms", *Nature Reviews Earth & Environment*, vol 2, 2021.

#### Figure 14

Annual insured SCS losses in the US by line of business (USD bn, 2023 prices)



In Europe, historically SCS-loss activity has not been tracked to the same degree as in the US.

SCS can severely damage buildings and their contents, and vehicles.

Roof tops are particularly susceptible to hail damage, and more so with age.

Solar panels are also vulnerable to large hailstones.

In Europe and Australia, uncertainties around potential losses are higher than in the US because historically, SCS activity in these regions has been less well monitored and reported. Moreover, countries monitor SCS in different ways and implement changes at different speeds. It could be that now, with more events in Europe being reported, loss trend estimates for the region take on an upward bias.

#### **Changes in vulnerability**

The complex interplay of hail, wind and water can affect buildings in multiple ways. Depending on the size, speed of travel and impact angle, hailstones can inflict significant damage to roofs, building façades, external thermal insulation layers, solar panels and other property features such as skylights and slat blinds. If followed by water ingress, internal structures and building contents can also be impacted. Hail causes dents and structural deformations to vehicles, and these can trigger expensive repair costs and a rise in motor claims, while also reducing resale value.

Roof damage is the main contributor to insured losses from hail, exacerbated by ageing. For example, the susceptibility of asphalt shingles, the most used residential roof type in the US, to hailstones increases rapidly with age. It has been reported that after just one year of natural weathering and a few small hail events, the vulnerability of such shingles to large hailstones increases by a factor of ten.<sup>12</sup> The average home in the US is 40 years old. Asphalt shingle roofs last around 20 years and need to get replaced several times during the lifetime of a building.<sup>13</sup>

Another increasing vulnerability is the growing number of solar power installations on roofs, which is gaining momentum as countries action low-carbon initiatives. Such installations are often the most vulnerable part of a building, and were one of the drivers of the high losses inflicted by the hail storms in northern Italy and southern Switzerland in July last year.<sup>14,15</sup> In Germany, the number of installed photovoltaic systems nationwide reportedly increased by 1 million to 3.7 million in 2023.<sup>16</sup> Moreover, the most-used standard to certify hail resistance of photovoltaics ("IEC 61215-2") considers the impact of ice stones with a maximum diameter of 25 mm only.<sup>17</sup> Experience, including in 2023, has shown that the ice stones can be much bigger than that.

- <sup>14</sup> "Schäden durch Hagel", GDV Gesamtverband der Versicherer, 13 December 2019.
- <sup>15</sup> "Die Versicherungswirtschaft unterstützt Bevölkerung und Volkswirtschaft in der Risikobewältigung", SVV Schweizerischer Versicherungsverband, 6 December 2023.
- <sup>16</sup> Statistical data on the German Solar Power (Photovoltaic) Market , BSW Solar, January 2024.
- <sup>17</sup> E. Cadoni, D. Forni, M. Dotta, et al., "Advanced characterisation of photovoltaics for hail resistance", *Materials Letters*, vol. 354, 2024.

<sup>&</sup>lt;sup>12</sup> Small Hail, Big Problems, New Approach, Insurance Institute for Business & Home Safety and zestyAl, 2023.

<sup>&</sup>lt;sup>13</sup> Aging Housing Stock Signals Remodeling Opportunities, National Association of Home Builders, 6 February 2023.

Lack of building information makes it

One of the difficulties in SCS risk modelling is that susceptibility to damage not only

difficult to assess vulnerability.	depends on building age or occupancy type, it is also shaped by parameters that are often not provided in exposure data, such as installation quality, construction type, hail impact resistance, architectural style, and materials used. For a more accurate assessment of vulnerability, this information gap needs to be narrowed, and the lack (or absence) of building codes for hail in many regions needs to be addressed. <sup>18</sup>
Risk awareness increases claims	<b>Societal and behavioural trends</b> Often hail-induced roof damage goes unnoticed for many years. <sup>19</sup> Reported insurance losses from a hail event not only depend on the damage caused, but also on the proportion of damage detected. Of late, with social media, widening community networks and more refined damage assessment methods, all against the backdrop of an increasingly litigious environment, mostly in the US, the volume of hail damage that remains <i>un</i> noticed may well decrease.
and also insurance take up rates.	Risk awareness typically increases after a disaster and can motivate homeowners and businesses to increase insurance cover. When the protection gap is large, increasing risk awareness can boost insurance uptake and, as a result, lead to a rise in insured losses. In Italy, insurance penetration for property risks has increased from 0.3% of GDP in 2002 to nearly 0.4% in 2023. <sup>20</sup> This may have contributed to the large losses resulting from last year's hailstorm, as well as to rising losses from weather events in recent years. In such an environment, even moderate changes in insurance uptake can imply significant increase in insured values. Generally, such societal and behavioural change tends to happen gradually and can be difficult to detect and quantify. But their impact on loss statistics can be significant.
The impact of climate change on SCS remains an area of ongoing research.	<b>The impact of climate change on SCS</b> The impact of climate change on the frequency and severity of thunderstorms, hail and tornadoes is not yet fully understood and remains an area of intensive research. The associated uncertainties are manifold because of the complexity and localised nature of the physical processes involved in SCS, and because not all these processes react in the same way to warming temperatures. Moreover, due to high natural variability of SCS activity, significant gaps (time-line wise and spatial) in data coverage and differences in data quality, interpreting observed hail and tornado trends is difficult.
Science points to rising likelihood of severe hailstorms	For hail, the understanding is that more moisture and warmth in the low-level atmosphere will reduce the stability of air and increase the likelihood of thunderstorm formation. In combination with a rising melt height, <sup>21</sup> this may decrease the frequency of small hail events, while making severe hail events more likely, though regional variability could be high. <sup>22</sup> Changes in the seasonality of hailstorm activity could also be expected.
while changes to tornado patterns are still highly uncertain.	Recent research suggests that climate change may bring more significant tornado activity in the eastern US, while decreasing it in portions of the Great Plains. <sup>23</sup> But here too, uncertainties are high. Further, increasing convective instability may boost tornado activity in some regions but in others, this may be offset by a possible decrease of "vertical wind shear", (a parameter that describes how wind speed and direction change with altitude, which is an important factor in tornado formation).

<sup>&</sup>lt;sup>18</sup> "Roof Guide: Codes & Standards", Insurance Institute for Business & Home Safety, 2019.

<sup>&</sup>lt;sup>19</sup> "How the hail hazard is affecting property insurance", Verisk, 7 May 2021.

<sup>&</sup>lt;sup>20</sup> Swiss Re Institute elaboration based on *Italian Insurance 2022–2023, statistical appendix,* ANIA, 2024

<sup>&</sup>lt;sup>21</sup> As the atmosphere warms, the 0°C isothermal is higher. This means that falling hail stones start to melt "earlier". Smaller hailstones are more likely to melt before reaching the ground, hence decreasing the frequency of small hail events.

<sup>&</sup>lt;sup>22</sup> Nature Reviews Earth & Environment, op. cit.

<sup>&</sup>lt;sup>23</sup> W.S. Ashley, A.M. Haberlie, V.A. Gensini, "The Future of Supercells in the United States", Bulletin of the American Meteorological Society, January 2023.

Observations reinforce the projected increase of hail occurrence, but there has been no change in the number of severe tornado events in the continental US.

#### Figure 15

Number of severe tornado and hail events in the continental US; annual SCS insurance losses in the US, (USD bn, 2023 prices) Aggregated observational records from the NOAA's Storm Prediction Center<sup>24</sup> do not reveal disruptive changes in SCS activity during the past 16 years in the continental US (see Figure 15). The annual number of severe tornado events of category EF2 or higher (wind speeds in excess of 179 km/h) has not been growing. The number of very large hail events (more than 5 cm in diameter) has been increasing by about 1% per year, but significantly below the observed loss trend during the past 15 years. Climate change projections of the number of days with very large hail storm events in the continental US this century are in line with this historical trend estimate.<sup>25</sup>



Note: severe tornado events – category EF2 or higher (>179 km/h); severe hail events – hailstones of diameter more than 5cm. Source: NOAA Storm Prediction Center, Swiss Re Institute

In Europe, climate change simulations in addition to historic observations of weather patterns point to an overall annual increase in the rate of severe hail of similar magnitude but again, with significant regional differences.<sup>26,27</sup> In northern Italy, for example, the frequency of very large hail events has increased by about 2% per year since 1950.<sup>28</sup> In Australia, radar data show that the annual number of hail-prone days increased by 40% during 1979–2021 around Sydney and Perth,<sup>29</sup> corresponding to an annual increase of about 1%.

Over time, progress in science and computing technology, alongside a growing wealth of observational data will facilitate more refined answers and regional differentiation. However, the uncertainties inherent to SCS and climate change projections remain. For the time being, a 1% annual increase rate appears to be a reasonable high-level estimate to characterise the impact of climate change on SCS losses in many regions.

<sup>24</sup> 2024 Annual Preliminary Report Summary, Storm Prediction Center, 2024.

- <sup>25</sup> R.J. Trapp, K.A. Hoogewind, and S. Lasher-Trapp, "Future changes in hail occurrence in the United States through convection-permitting dynamical downscaling", *Journal of Climate*, vol 32, 2019.
- <sup>26</sup> A.T. Rädler, P.H. Groenemeijer, E. Faust, et al., "Frequency of severe thunderstorms across Europe expected to increase in the 21<sup>st</sup> century due to rising instability", NPJ Climate and Atmospheric Science, vol 2, 2019.

<sup>27</sup> F. Battaglioli, P. Groenemeijer, T. Púcik, et al., "Modeled Multidecadal Trends of Lightning and (Very) Large Hail in Europe and North America (1950–2021), *Journal of Applied Meteorology and Climatology*, vol 62, 2023.

- <sup>28</sup> sigma 1/2021, op. cit.
- <sup>29</sup> H.T. Raupach, J.S. Soderholm, R.A. Warren, et al., "Changes in hail hazard across Australia: 1979–2021", NPJ Climate and Atmospheric Science, vol 6, 2023.

Data suggests a rise in the frequency of hail events in Europe and Australia too.

More granular data and improved modelling techniques should yield better knowledge of climate change effects.

#### Key takeaways

- (1) Losses from SCS set to continue rising. Losses from SCS have been increasing faster than can be explained by inflation, exposure trends, and climate change effects. Other socio-economic and behavioural trends are at play, not all of which are fully understood, as are changes in the vulnerability of exposed assets to SCS. There are no indications of a trend reversal in the near future. This needs to be considered in risk assessment and underwriting. Views based on history that do not anticipate a continuation of this trend can underestimate risk and over-estimate margins.
- (2) Increase resilience against SCS. Many markets lack efficient regulations and standards needed to improve the overall susceptibility of buildings to SCS, especially hail. The introduction of and adherence to building codes that reduce the vulnerability to SCS could help increase societal resilience. By setting premium incentives for measures that reduce vulnerability against SCS, the insurance sector can play an important role in helping society to counteract the effects of a hazard that will likely increase with climate change.
- (3) Enhance modelling capabilities for SCS. The industry's capability to model SCS risk is still limited. Modelling accuracy in emerging SCS hotspots like Italy is lower than in other regions (eg, the US and central Europe) due to lack of detailed exposure data. Other regions are well-covered by sophisticated probabilistic SCS-models that consider all aspects of the interplay of hailstones, wind and water. Even in these regions, however, industry estimation of peak-loss return periods remains challenging.<sup>30</sup> If relevant loss trend drivers are not fully quantified and understood, on account of flawed input data and assumptions about emerging and new vulnerabilities, even state-of-the-art models cannot deliver accurate risk views.
- (4) Improve monitoring of SCS. The enhancement of modelling capabilities is being held back by limited access, through time and across geographies, to granular exposure data that include all attributes relevant for SCS. Access to claims data is also limited. SCS events and associated losses need to be better monitored by insurers, insurance associations and government agencies.

# Managing property exposures: risk transfer and reduction

Natural catastrophe insurance claims have outpaced GDP growth over many years, increasing the loss burden to society and raising challenges to insurance affordability. Risk assessment and insurance premiums must keep up with fastevolving risk landscapes and loss trends resulting from economic and population growth, urbanisation, inflation effects and the potential impacts of changing climates (eg, hazard intensification) that will vary by region and peril. But keeping property insurance affordable, narrowing the protection gap and safeguarding industry sustainability requires a structural lowering of loss potential. Alongside climate change mitigation, adaptation efforts are needed to reduce exposure and vulnerability of the built environment to hazards.

#### Loss developments challenge insurance affordability

Through risk sharing and pooling, insurance provides protection to policyholders against large shocks.

The loss burden for societies increases as insured natural catastrophe claims grow faster than GDP.

Insurance provides coverage to individuals, businesses and the public sector against financial distress from adverse unforeseen events. It does so by spreading the financial burden among large groups of policyholders through risk sharing and pooling. The large unpredictable losses of a few are distributed through an insurer's portfolio to many policyholders, each of whom pays a fixed premium. The loss occurrence of larger portfolios is more reliably predictable (due to the law of large numbers). To have a functioning risk pool, total premium funds must be sufficient to cover total claims over time. In a dynamic world, risk assessment must keep up with changing risk landscapes, and insurance premiums must keep up with loss trends.

We expect the financial burden of losses from natural disasters will continue to rise in the years to come. Global natural catastrophe insured losses have grown at a much faster rate than the global economy. In inflation-adjusted terms, on average insured losses from natural catastrophes were up 5.9% per annum in the period 1994–2023. Meanwhile, global GDP was up 2.7% in the same period. In other words, over the last 30 years, the relative loss burden compared to GDP has more than doubled.

#### Figure 16 0.12% Global insured natural catastrophe losses as % of global GDP 0.10% 0.08% 0.06% 0.04% 0.02% 0.00% 1994 1999 2004 2009 2014 2019 2023 Source: Swiss Re Institute

Rising insurance costs make coverage less affordable for households...

...while also putting pressure on insuers' earnings.

Combined ratio for US homeowners,

Figure 17

2019-2023 (in %)

The fast-evolving risk landscape and rising natural catastrophe costs are a challenge for insureds, in the sense of making coverage less affordable. According to a study by the Insurance Research Council, homeowners' expenditure on insurance in the US rose from 1.2% of median income in 2000 to 1.9% in 2020. There is a wide variety between states, with Florida and Louisiana ranking highest (3.79% and 3.84%, respectively).<sup>31</sup>

For insurers, the situation has likewise become more challenging. For instance, since 2020, claims costs have increased by about 30%, driven by sharply rising costs for building materials and higher wages. Supply chain disruptions and more population settlement in areas susceptible to disasters, have also put underlying upward pressure on claims. In this environment, it is increasingly challenging for insurers to achieve price adequacy across catastrophe and non-catastrophe business. Over the last four years, US homeowner insurers registered underwriting losses of above USD 25 billion, with a direct combined ratio (CR) above 100% (ie, an underwriting loss) each year (see Figure 17). The CR remained elevated in 2023, a year without a peak loss event. This implies that there was not enough revenue in the market to cover attritional losses and hence a declining buffer for potential large catastrophes in the future. The 2023 CR was largely due to the significant insured losses inflicted by Hurricanes Ida in 2021 and Ian in 2022.



Higher premiums can offset rising claims...

...and can also widen the protection gap.

Sustainable insurance requires that premiums are commensurate with the underlying risk. To keep up with rising losses, insurers have been requesting significant rate increases to reduce underwriting losses and also to compensate for the cost of capital being held as a buffer against the risk of catastrophic losses exceeding modelled expectations. However, in a world of rapidly growing risks, higher prices can make insurance less affordable, with the result that some lower income households may not buy cover. And, as losses rise, some insurance companies, particularly in hazard-prone regions, may cease to write new business. Such as in certain states in the US, including California and Florida, where, after recent-year loss experience, some insurers no longer underwrite new homeowner contracts.

Less affordable insurance (for customers) and rising losses impacting insurance sector earnings may undermine prior improvements in insurance resilience in advanced markets. Our analysis reveals that the natural catastrophe resilience index improved from 32.7% in 2012 to nearly 37% in 2022 in advanced markets,<sup>32</sup> a signal that insurance coverage was growing faster than protection needs. At the same time, however, 63% of expected catastrophe losses in advanced and 95% in emerging economies remained uninsured, indicating continuation of a still-large natural catastrophe protection gap (USD 368 billion globally in 2022) and need for insurance uptake to grow faster still.

<sup>31</sup> Homeowners Insurance Affordability: Countrywide Trends and State Comparisons, Insurance Research

Council, 2023.

<sup>32</sup> sigma 2/2023 Restoring resilience: the need to reload shock-absorbing capacity, Swiss Re Institute, 2023.

For insurance to remain affordable, the growth in insurance costs, exposures and vulnerabilities need to be curbed.

The risk posed by extreme weather

depends on the hazard, exposure, and

It's not just about insurance costs. The industry does need to grow its resources at a significant pace to match the growing global demand for financial protection against evolving natural catastrophe risks. To narrow the global protection gap, non-life insurance capital needs to outgrow (expected) losses from natural disasters,<sup>33</sup> which have been increasing at a growth rate of around 6% per year in real terms since 1994. The insurance industry can grow its capital base while delivering adequate returns to shareholders (ie, earn its cost of capital) by collecting premiums commensurate with the rapidly growing risk exposure. However, in the future, the potential impacts of hazard intensification, in addition to other factors is likely to play an increasing role in making this more challenging. For insurance to remain affordable, the growth in insurance costs and exposures need to be curbed. Decreasing the size of losses and/or preventing losses from occurring in the first place will help bring down the cost of insurance products, safeguard industry sustainability and counteract widening protection gaps.

# Structurally reducing catastrophe risks to safeguard societal and industry resilience

Lowering weather-related property risks requires consideration of the three components of the risk equation (see Figure 18): 1) counteracting *hazard* intensification (frequency and severity) through climate change mitigation; 2) minimising *exposure* of lives, livelihoods and assets to hazards (eg, through changes in land use patterns, flood protection, etc. to avoid potential damages); and 3) reducing *vulnerability* to these hazards (eg, taking measures to limit or better weather the impacts and moderate potential damages).

#### Figure 18

vulnerability.

The three components and drivers of weather-related risk, and actions to reduce it



Climate change mitigation is needed to counter hazard intensification.

Mitigation requires significant financial resources and faces various investment barriers.

Already for the climate of today, loss reduction, prevention and adaptation are needed to reduce vulnerability in particular.

The 2023 loss experience demonstrates the necessity of reducing vulnerabilities.

Reducing greenhouse gas (GHG) emissions is essential to counter intensification of climate-related physical risks. This involves a reshaping of the entire global energy system: how energy is generated, used, transported and stored. Additionally, agriculture processes need to be reformed, and carbon-capture and sequestration activities stepped up. According to the IMF, an orderly transition to net zero by 2050 could see a net global GDP benefit of close to 7% (relative to current policies), with more than half of the benefit stemming from avoiding losses resulting from acute weather risks (eg, floods, heatwaves and drought).<sup>34</sup> Apart from damages resulting from extreme weather events, we estimate that the GDP impact of *chronic* physical risks (arising from the gradual increase in temperature over time, such as sea level rise and more prevalence of infectious diseases) could see the world lose up to 7–10% of GDP by mid-century if warming stays on the current trajectory, and the Paris Agreement target is not met.<sup>35</sup>

Climate change mitigation requires significant public and private investment, funding that, however, faces considerable barriers.<sup>36</sup> In 2022, we estimated a cumulative global investment gap of more than USD 270 trillion (USD 9.4 trillion on average annually) to bring about the economic transformation that would deliver net zero emissions by 2050.<sup>37</sup> Maintaining current spending trends and re-allocating some existing spending from high- to low-emission assets would fill almost half of the gap, still leaving an incremental ask of close to USD 5 trillion on average annually. The IEA estimates that for net zero annual global investment in clean energy alone needs to reach USD 4.2 trillion by 2030 from USD 1.7 trillion in 2023.<sup>38</sup>

The next line of defence against the impacts of severe weather is to reduce exposure and/or vulnerability, such as avoiding further urban development in high-hazard areas and improving the physical durability of buildings.<sup>39</sup> This would reduce the loss potential and provide a more sustainable basis for managing residual risks. There are many ways to temper the exposure and vulnerability of the built environment. These include loss prevention (eg, newer/expanded building codes and more robust building materials and techniques to build forward more resiliently), loss reduction (eg, renovating, modernising or retrofitting existing buildings), and adaptation measures more broadly (adjusting to the actual or expected future climate, eg, by increasing and/or improving flood protection infrastructure against storm surge/rising sea levels).<sup>40</sup> But it is unrealistic to expect construction and development in higher risk areas to stop or reverse all together, at least in the short- to medium term. This renders the state of property and infrastructure *vulnerability* all the more important.

The loss experience of 2023 emphasises again the importance of vulnerability reduction, and how catastrophic the effects can be amid the lack thereof:

- Reconfirmation that building codes greatly reduce property damage. While the February earthquake in Turkey was the year's most destructive natural catastrophe event, there were also buildings that withstood the force of the double shocks, because building codes had been properly enforced.<sup>41</sup> Still the high number of buildings that collapsed and the number of victims show how legacy housing not built according to the latest building codes continues to dis-proportionally affect the exposure to seismic risk in Turkey. This holds true in other parts of the world also, further emphasising the need to incorporate protection measures during construction. In addition, the year's loss experience also pushes for inclusion of non-structural elements and related standards in building codes to improve overall susceptibility of buildings to SCS, especially hail, from which most SCS-related losses derive. Even if hazards cannot be prevented, human losses can be avoided and property damage reduced.
- <sup>34</sup> The remainder of the benefits stem from avoiding *chronic* physical risks arising from the gradual increase in temperature over time, such as sea level rise and more heat stress or prevalence of infectious diseases. See Benefits of Accelerating the Climate Transition Outweigh the Costs, IMF, 5 December 2023, and also The Economics of Climate Change: no action not an option, Swiss Re Institute, 2021.
- <sup>35</sup> Ibid (Swiss Re Institute, 2021).
- <sup>36</sup> Changing climates: the heat is (still) on, Swiss Re Institute, February 2024.
- <sup>37</sup> Decarbonisation tracker: Progress to net zero through the lens of investment, Swiss Re Institute, October 2022.
- <sup>38</sup> World Energy Outlook 2023 and World Energy Investment 2023, International Energy Agency, 2023.
- <sup>39</sup> Managing Climate Risks, Facing up to Losses and Damages , OECD, November 2021.
- <sup>40</sup> Adaptation of the built environment to climate change includes measures unrelated to natural hazardrelated loss reduction, such as improving environmental performance (eg, envelope design for heat/cooling efficiency). In this chapter we focus only on measures that reduce weather-related loss potential.
- <sup>41</sup> How Safer and More Resilient Schools Withstood the Earthquakes in Türkiye, World Bank, 2023.

- Importance of resilient infrastructure. Aging infrastructure can comprise a city's preparedness for severe weather and other events, including heavy rainfall. In many cases, water infrastructure has been designed to standards developed using historical data for extreme rainfall. In rapidly changing, complex urban environments, even short-duration high-intensity rainfall events can overwhelm drainage infrastructure. This was the case, for example, with the flood events in Beijing, Hong Kong and Auckland and New York last year. Even worse, Storm Daniel resulted in heavy flooding in Libya in which more than 4 300 lives were lost, a reminder of the catastrophic consequences of massive infrastructure failure. The flood and storm surge occurred in a populated coastal area with much informal urban development and high socioeconomic vulnerability.<sup>42</sup> In the UK, on the other hand, flood defences, flood storage reservoirs and temporary barriers helped protect an estimated 96 000 properties during Storm Babet.<sup>43</sup>
- Need for a holistic approach to vulnerability reduction. During Hurricane Otis, an unprecedented category 5 storm in Mexico, winds exceeded the design speeds for the region. Even though many buildings benefited from strong structures built to withstand earthquakes, significant damage was caused due to failure of lightweight building exteriors designed to improve seismic performance. As temperatures continue to warm, a forward-looking approach to vulnerability reduction is needed, one that anticipates changes in the risk landscape, including the shift of probability distributions due to hazard intensification and accounting for a wider array of risks. The inclusion of such factors in model simulation of different perils will deliver more accurate risk pricing.

# Misaligned incentives and information barriers hinder vulnerability reduction

As 2023 also demonstrates, despite the availability of vulnerability-reducing measures for individual assets and the knowledge that reducing susceptibility to hazards decreases avoidable losses, implementation of such measures remains limited. In the US, for example, only 31% of jurisdictions have adopted modern and more stringent building codes for new construction (see Table 1), even though the US National Institute of Building Sciences estimates the net benefit of adopting modern building codes in new construction to be USD 6–12 per USD 1 invested (see Table 1). A case in point is also the complete lack of building codes against hail risk.

Hazard	Resistant building codes (%)*	Benefit-cost ratio**
Damaging wind	42	10:1
Hurricane wind	62	10.1
Tornado	23	-
Flood	34	6:1
Earthquake	56	12:1
Combined	31	11:1

Notes: \*Resistant share reflects relevant jurisdictions that have adopted at least the 2018 International Building Code (IBC) and the International Residential Code (IRC) without weakening any natural hazard-resistant provisions. Tracking covers 22 000 jurisdictions, comprising most but not all the US. \*\*The benefit-cost ratio reflects the net benefits of new design to comply with 2018 IBC and IRC requirements, relative to 1990 requirements.

Source: \* Building Code Adoption Tracking | FEMA.gov; \*\*Natural Hazard Mitigation Saves: 2019 Report National Institute of Building Sciences (nibs.org)

<sup>43</sup> Nearly 100000 properties protected from flooding during Storm Babet, but threat remains, Environment Agency, 20 October 2023.

Yet uptake of measures that reduce vulnerability often remains limited.

#### Table 1

Share of jurisdictions in the US that have adopted hazard-resistant codes (Q3 2023) and associated benefit-to-cost ratios (national average in USD)

<sup>&</sup>lt;sup>42</sup> Libya Storm and Flooding 2023 : Rapid Damage and Needs Assessment, World Bank 2023.

There are various impediments to vulnerability reduction, from distorted incentives...

...to information barriers.

Overcoming the barriers involves a societal effort.

Governments have a particular role to play in ensuring infrastructure resilience.

Even where cost-benefit analyses yield net benefits, there are challenges to incentivising investment in adaption measures. In practice, costs and benefits can accumulate to different actors, on different timelines and/or with different degrees of certainty.<sup>44</sup> Loss reduction measures often have high upfront costs but also uncertain future benefits for homeowners and property developers. Underinvestment in such measures may reflect limited ability to recover the costs through property values.<sup>45</sup> There is evidence that housing markets for example fail to capitalise flood risks into prices of properties.<sup>46</sup> A particular challenge is the need to retrofit the existing stock of aging buildings and infrastructure that predate modern codes and know-how, since retrofitting typically is less cost-effective.<sup>47</sup>

Alongside incentives, increased transparency can help homeowners and developers better understand the nature and likelihood of risks they may face, and foster risk-based insurance pricing. Information about risks and investments into risk reduction is not usually a standard consideration in the process of buying and selling a home.<sup>48</sup> The availability of better-quality information could be increased by including this in data collected and analysed by realtors, appraisers and mortgage providers. <sup>49</sup> Additional impediments to vulnerability reduction stem from behavioural biases and technical and institutional challenges.<sup>50</sup>

In addition to individual property owners, governments, regulators, supervisors and the insurance industry all play an important role in establishing, supporting and enforcing risk reduction (see Table 2). Governments and regulators set the fundamental rules and incentives that enable the expansion of vulnerability reduction as a public good, including around data collection on safety features and retrofitting. Supervisors can inform and encourage consumers to invest in risk prevention measures and incentivise transparent risk-based pricing by insurers. Insurers, in turn, can encourage risk reduction actions through price signals and premium discounts to policyholders who protect their property against damage.<sup>51</sup>

When it comes to public infrastructure, governments (at various levels) typically hold the primary role in planning, sponsoring/financing and maintaining these assets, and also in reducing their vulnerability. Given the central role played by infrastructure in mitigating natural catastrophe exposure, state investment in infrastructure resilience can have broader positive implications, also for private assets. For example, following the construction of a flood levee in Roma, Queensland (Australia), homeowners' premiums on more than 500 properties dropped by an average of 34%.<sup>52</sup> Moreover, infrastructure resilience can reduce indirect costs beyond property damage associated with infrastructure disruption. For example, OECD modelling of the potential impacts of a major flood in Paris found that 35–85% of the fall in business activity would be due to disruption to critical infrastructure, such as transport and power supplies.<sup>53</sup>

<sup>44</sup> Investment in Disaster Risk Management in Europe Makes Economic Sense, International Bank for Reconstruction and Development and World Bank, 2021.

49 Ibid.

- <sup>50</sup> World Development Report 2014: Risk and Opportunity–Managing Risk for Development, World Bank.
- <sup>51</sup> A call to action: the role of insurance supervisory in addressing natural catastrophe protection gaps, IAIS, November 2023.
- <sup>52</sup> Building a more resilient Australia, Insurance Council of Australia, February 2022
- <sup>53</sup> Climate-resilient Infrastructure, Policy Perspectives, OECD Environment Policy Paper No. 14, 2018.

<sup>&</sup>lt;sup>45</sup> T. Holzheu, G. Turner, "The Natural Catastrophe Protection Gap: Measurement, Root Causes and Ways of Addressing Underinsurance for Extreme Events", *The Geneva Papers*, 2018.

<sup>&</sup>lt;sup>46</sup> O. Bin, C.E Landry, "Changes in implicit flood risk premiums: Empirical evidence from the housing market," *Journal of Environmental Economics and Management*, vol 65, 2013.

<sup>&</sup>lt;sup>47</sup> Natural Hazard Mitigation Saves: 2019 Report, National Institute of Building Sciences, 1 December 2019.
<sup>48</sup> Holzheu, Turner, op cit.

#### Table 2

Measures for managing weather-related property risks

	Measures	Focus in risk equation/chain				Primar keholde	·					
Main objective		Risk reduction: hazard intensification	Risk reduction: exposure and/or vulnerability	Risk transfer: private sector insurance	Public sector	Private sector	Insurance industry	Actions				
Mitigating climate change	Reducing GHG emissions	~			~	~		<ul> <li>Governments are in the lead to drive reductions in GHG emissions at scale, which requires every area of the economy to decarbonise.</li> <li>Significant public and private investment is required. Mobilising private sector investment requires additional government support in the form of policies that create incentives and lower investment barriers.</li> <li>The re/insurance industry can support by investing in mitigation actions as a long-term investor and/or can additionally catalyse investment by underwriting climate-positive projects and sharing risk knowledge.</li> </ul>				
Climate change adaptation       Increase uptake of latest building codes and expand standards	building codes and		~		~	~	~	<ul> <li>Governments and regulators set the fundamental rules and incentives for lowering loss potential through building codes and zoning.</li> <li>Governments also hold the primary role in planning, sponsoring/financial and maintaining regulator public infracturature.</li> </ul>				
			$\checkmark$		~	~	~	<ul> <li>and maintaining resilient public infrastructure.</li> <li>Governments can provide incentives to relocate from high-risk areas after a disaster.</li> <li>Supervisors can inform and encourage consumers to invest in risk</li> </ul>				
			~		~			prevention measures and incentivise transparent risk-based pricing by insurers. Insurers can encourage risk reduction through price signals and underwriting standards.				
			<ul> <li>Mobilisation of private finance for climate change adaptation more broadly requires enabling government support in the form of policies that create incentives and lower investment barriers.</li> </ul>									
Managing residual risk	Improved and forward- looking risk assessment			~			~	<ul> <li>The insurance industry needs to grow its capacity and capital base in line with the rapidly growing risk exposures, while delivering adequate returns to shareholders.</li> <li>Additionally, the insurance industry contributes by incrusting risk.</li> </ul>				
	Growth of non-life insurance industry capital			~			~	<ul> <li>Additionally, the insurance industry contributes by innovating risk assessment and increasing risk awareness.</li> </ul>				

Source: Swiss Re Institute

Actions to reduce vulnerability to potential climate change effects is a must.

A long-term approach to both mitigation and adaptation at societal level is needed to ensure that both current and increased catastrophe risks impacted by the changing climate are managed effectively. By reducing future vulnerability and increasing resilience, the cost of insurance coverage can be brought down, allowing rising insurance take-up and safeguarding insurance industry sustainability. It will also support global society in rising to the challenges that climate change brings.

# Concluding remarks

Average annual growth trend of 5–7% in insured losses from natural catastrophes re-affirmed.

Lowering loss potential and safeguarding industry sustainability requires a societal effort.

The pace of growth of global insured losses from natural catastrophe exceeds the rate of economic growth. Over the last 30 years, the relative loss burden compared to GDP has more than doubled. Further, the 2023 insured loss outcome reaffirms the 5–7% annual growth trend in global insured natural catastrophe losses since 1994, and we expect this to continue. Losses are set to increase in a world of fast evolving risks landscapes generated mostly by economic growth, urbanisation and the associated accumulation of assets that need insuring and also as, among others, hazard intensification for certain perils and regions due to climate change effects compound property damage outcomes. Surpassing the USD 100 billion insured-loss mark each year is the norm and in the near future, this level will itself likely be below trend.

To better deal with the losses of today and prepare for the weather of tomorrow, loss potential needs to be reduced so that insurance is more affordable, protection gaps are narrowed and the business of insurance remains sustainable. Lowering loss potential requires climate change mitigation, loss reduction, and prevention and adaptation actions to minimise exposure and vulnerability to hazards. These measures involve societal effort: individual property owners, other private sector players, governments, regulators, supervisors, and the insurance industry all have a role to play. Reducing potential losses will enable the insurance industry to continue to play its role in covering the risks that remain outstanding after mitigation and adaptation actions take effect.

# Appendix 1

#### Facts and figures

#### Number of catastrophic events: 332

In terms of *sigma* criteria, there were 332 catastrophes worldwide in 2023, up from 285 in 2022. There were 218 natural catastrophes (up from 187 in 2022), and 114 man-made disasters (up from 98 in 2022).



#### Number of victims: 76569

Worldwide, 76569 people are believed to have died or gone missing in disaster events in 2023. Natural catastrophes claimed 72920 victims, the highest since 2010 and mostly from the earthquake disaster in Turkey and Syria (57652). Man-made disasters claimed a further 3649 victims.



Note: Scale is logarithmic: the number of victims increases tenfold per band. Source: Swiss Re Institute

#### **Global insured losses**

The Turkey and Syria earthquake disaster, record high severe convective storms (SCS) and large-scale urban floods were the main events driving global insured losses from natural disasters of USD 108 billion in 2023. Though less than the USD 133 billion (inflation-adjusted) of 2022, last year's insured losses were above the 5- and 10-year averages of USD 105 billion and USD 89 billion, respectively.

#### Figure 21

Insured catastrophe losses, 1970-2023 (USD bn, 2023 prices)



#### Primary and secondary perils

Record high losses from severe convective storms in the US brought the share of insured losses from so-called secondary perils (See Table 5 in Appendix 2) to roughly 81% in 2023, almost double the share in 2022 (43%).

#### Figure 22

Global insured losses from primary and secondary perils, 1970–2023 (USD bn, 2023 prices)



#### Total (natural catastrophe and man-made) economic losses: USD 291 billion

Economic losses were highest in Europe, driven by the Turkey earthquake disaster (USD 58 billion), large scale flood events and record high severe convective storms.

#### Table 3

Economic losses, in USD billion and as a % of respective GDP, 2023

Regions	in USD bn*	in % of GDP
North America	98	0.33%
Latin America & Caribbean	16	0.21%
Europe	109	0.41%
Africa	10	0.35%
Asia	50	0.11%
Oceania/Australia	8	0.41%
World total	291	0.26%

Source: Swiss Re Institute

#### Global natural catastrophe protection gap: USD 172 billion

Figure 23 shows global economic and insured losses from natural catastrophes over time. This highlights the insurance protection gap (ie the financial loss generated by catastrophes not covered by insurance). In 2023, the global protection gap was USD 172 billion, up from USD 153 billion in 2022 and the previous 10-year average of USD 134 billion.

#### Figure 23

Insured vs uninsured natural catastrophe losses, 1970–2023 (USD bn, 2023 prices)



Economic losses = insured + uninsured losses. Source: Swiss Re Institute

#### Normalised economic losses

Figure 24 shows the normalised economic losses along with the inflated and nominal values of the same over the last 40 years. Normalising the losses from an event of the past, tells us the loss it would cause if it were to occur at equal magnitude and at the same location today. The elevated levels of economic damage than in the year of occurrence is due to exposure value accumulation. We thereby estimate that the annual growth rate of global normalised (adjusted for inflation and real GDP growth) losses from natural catastrophes between 1984 and 2023 is 1.2% based on a trend, still increasing but at much slower rate than shown by nominal losses (7.4%) and also real (adjusted for inflation) losses (4.7%) over the same time period.



#### **Regional loss overview**

Insured losses in North America, driven by record high severe convective storm perils. Next, insured losses in Europe were driven again by record high severe convective storm losses in Italy and a series of large scale earthquakes and flood.

#### Table 4

Number of events (natural catastrophe and man-made), victims, economic and insured losses by region, 2023

Regions	Number	Victims	Insured losses (USD bn)	in %	Economic losses (USD bn)	in %
North America	105	297	72.7	62.1%	98.0	33.7%
Europe	53	62980	26.9	22.9%	109.2	37.5%
Africa	54	7589	0.6	0.5%	10.0	3.4%
Asia	85	5098	7.8	6.6%	49.6	17.0%
Oceania/Australia	8	29	4.2	3.6%	8.2	2.8%
Latin America & Caribbean	27	576	5.1	4.3%	15.9	5.5%
World total	332	76569	117.2	100.0%	290.7	100.0%

Note: some percentages may not add up to 100 due to rounding.

Source: Swiss Re Institute

#### Figure 25

Insured vs uninsured natural catastrophe losses by region 2014–2023 (USD bn, 2023 prices)



Economic losses = insured + uninsured losses. Source: Swiss Re Institute

# Appendix 2

#### Definition of terms

#### **Natural catastrophes**

The term "natural catastrophe" refers to an event caused by natural forces. Such an event generally results in a large number of individual losses involving many insurance policies. The scale of the losses resulting from a catastrophe depends not only on the severity of the natural forces concerned, but also on man-made factors, such as building design or the efficiency of disaster control in the afflicted region. In this *sigma* study, natural catastrophes are subdivided into the following categories: floods, storms, earthquakes, droughts/forest fires/heat waves, cold waves/frost, hail, tsunamis, and other natural catastrophes.

#### **Man-made disasters**

This study categorises major events associated with human activities as "man-made" or "technical" disasters. Generally, a large object in a very limited space is affected, which is covered by a small number of insurance policies. War, civil war, and war-like events are excluded. *sigma* subdivides man-made disasters into the following categories: major fires and explosions, aviation and space disasters, shipping disasters, rail disasters, mining accidents, collapse of buildings/bridges, and miscellaneous (including terrorism).

#### Primary and secondary perils

Swiss Re Institute categorises natural catastrophes as primary and secondary perils. A key differentiator is the sophistication of insurance industry modelling for different perils with respect to the rigour of data collection, submission and underwriting consideration. Table 4 shows the distinction.

#### Table 5

Swiss Re Institute classification of primary and secondary perils

	Event type	Re/insurance industry status	Examples
Primary perils	<ul> <li>Natural catastrophes that tend to happen less frequently, but with high loss potential.</li> <li>Include secondary effects.</li> </ul>	<ul> <li>Traditionally well-monitored and managed risks in advanced re/insurance markets.</li> <li>Secondary effects are not always explicitly modelled alongside the originating primary peril, less rigorous monitoring.</li> </ul>	<ul> <li>Tropical cyclones (including tropical cyclone- induced inland flooding and storm surge), earthquakes (including tsunamis, liquefaction and fires following earthquakes), winter storms in Europe.</li> </ul>
Secondary perils	<ul> <li>Natural catastrophes that can happen relatively frequently, and <i>typically</i> generate low- to medium-sized losses.</li> <li>Refer to independent secondary perils only.</li> </ul>	<ul> <li>Less rigour in industry monitoring and modelling than for primary perils. Weaker exposure data capture and claims tracking.</li> </ul>	<ul> <li>Severe convective storms (including thunderstorms, hail and tornadoes), floods, droughts, wildfires, landslides, snow, freeze.</li> </ul>

Source: Swiss Re Institute

#### **Economic losses**

For the purposes of the present *sigma* study, economic losses are all the financial losses directly attributable to a major event, ie damage to buildings, infrastructure, vehicles etc. The term also includes losses due to business interruption as a direct consequence of the property damage. Insured losses are gross of any reinsurance, be it provided by commercial or government schemes. A figure identified as "total damage" or "economic loss" includes all damage, insured and uninsured. Total loss figures do not include indirect financial losses – ie loss of earnings by suppliers due to disabled businesses, estimated shortfalls in GDP and non-economic losses, such as loss of reputation or impaired quality of life.

Generally, total (or economic) losses are estimated and communicated in very different ways. As a result, they are not directly comparable and should be seen only as an indication of the general order of magnitude.

#### **Insured losses**

"Losses" refer to all insured losses except liability. Leaving aside liability losses, on one hand, allows a relatively swift assessment of the insurance year; on the other hand, however, it tends to understate the cost of man-made disasters. Life insurance losses are also not included.

#### Adjustment for inflation

*sigma* converts all losses for the occurrence year not given in USD into USD using the end-of-year exchange rate. To adjust for economic inflation, these USD values are extrapolated using the US consumer price index to give current (2023) values.

For the 2023 reporting year, the lower loss thresholds were set as follows:

sigma thresholds for 2023						
Insured losses (threshold in USD m)						
Maritime disasters	26.0					
Aviation	51.9					
Other losses	64.5					
or Total economic losses (threshold in USD m)	129					
or Casualties						
Dead or missing	20					
Injured	50					
Homeless	2000					

If changes to the loss amounts of previously published events become known, *sigma* takes these into account in its database, but Swiss Re is under no obligation to publicly revise or update this *sigma* study.

#### Sources

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Explore and visualise *sigma* data on natural catastrophes and the world insurance markets at *www.sigma-explorer.com* 

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